## THE DELAWARE BANKERS ASSOCIATION

8 W. LOOCKERMAN STREET SUITE 200 P.O. BOX 781 DOVER, D E 19903-0781 (302) 678-8600 FAX (302) 678-5511 www.debankers.com

## **BOARD OF DIRECTORS**

November 18, 2008

CHAIRMAN MARK E. HUNTLEY

Chairman
Delaware National Bank

CHAIRMAN-ELECT

MARK A. TURNER President & CEO WSFS Bank

PAST CHAIRMAN KEITH W. SCHUCK President Chase Bank USA, N.A.

**DIRECTORS** 

BRIAN D. BAILEY Vice President, Delaware Commercial Market Manager Wilmington Trust Company

CHRISTINA FAVILLA President Discover Bank

DOUGLAS S. GRIESE
Delaware Market President
Wachovia Bank, N.A

JAMES J. KELLY Chief Operating Officer ING DIRECT

EDWARD A. REZNICK
President & CEO
Deutsche Bank Trust Company
Delaware

**GEOFFREY M. ROGERS** *Managing Director*The Glenmede Trust Company, N.A.

RICHARD K. STRUTHERS Operations Executive Bank of America Card Services

CONNIE BOND STUART President PNC Bank, Delaware

**CLINTON W. WALKER** *Managing Director*Barclays Bank Delaware

PRESIDENT, CEO & TREASURER DAVID G. BAKERIAN

Jennifer J. Johnson Secretary

Board of Governors of the Federal Reserve System 20<sup>th</sup>. Street and Constitution Ave., N.W. Washington, DC. 20551

RE: Docket No. R-1335

Dear Ms. Johnson:

We are writing on behalf of the Delaware Bankers Association which represents over 30 financial institutions, with 400 billion dollars in assests and 26,000 employees in the State of Delaware. Federal banking regulators including the Federal Deposit Insurance Corporation (F D I C), the Board of Governors of the Federal Reserve System (FED), the Office of the Comptroller of the Currency (O C C), the Office of Thrift Supervision (O T S), and the Federal Deposit Insurance Corporation (F D I C) have issued a joint notice of proposed rulemaking (the Rule) allowing banking organizations to assign a ten percent risk weight to claims on, and portions of claims guaranteed by Fannie Mae and Freddie Mac (Enterprises). The rule specifically requests comment on the impact of such an adjustment to Federal Home Loan Bank (FHLBank) debt. We appreciate the opportunity to address this important issue.

While a reduction in the risk weighting for Enterprise obligations is appropriate and welcome, the exclusion of the FHLBank obligations will have a significant negative impact on our members. This oversight may have unintended adverse consequences for the banking system during this time of economic stress.

By lowering the risk weighting on the Enterprises and not the FHLBanks, the proposal suggests that agencies of the U.S. government do not equally support the FHLBanks and their mission. This confusion is contrary to Congressional intent in the creation of the Federal Housing Finance Agency (F H F A) to oversee and support both the Enterprises and the FHLBanks on an equal basis.

Further, when the F H F A placed Fannie Mae and Freddie Mac in conservatorship, Director Lockhart noted that the FHLBanks were performing remarkably well and were well capitalized. The Treasury department is providing equal treatment through the same temporary backstop funding facility to all of the housing G S E's through the G S E Credit Facility. Finally, the Federal Reserve Bank of New York is providing support for the FHLBanks, as well as the Enterprises by purchasing their discount notes in recent open market operations.

Despite these obvious steps to ensure that one housing G S E is not disadvantaged over another, investors continue to treat Enterprise obligations different from FHLBank obligations. Spreads between FHLBank senior debt and comparable bonds issued by the Enterprises have widened by 20 to 30 basis points since the Enterprises were placed into conservatorship.

page 2. If investors continue to believe that the obligations of the FHLBanks are somehow less creditworthy than those of the Enterprises, they will continue to demand higher yields to purchase FHLBank bonds, resulting in higher advance rates, reduced availability of long-term funding and a diminished ability for our to serve the credit needs of their communities.

We strongly urge the FDIC, the OCC, the FED, and the OTS to treat obligations of all housing GSE's as the same with regard to risk-based capital rules. We believe this is consistent with Congressional intent and will prevent the unintended consequence of higher liquidity costs and fewer funding options for our members.

Sincerely,

David G. Bakerian President, CEO & Treasurer